December 4, 2003

The Honorable Robert G. Card
Under Secretary
U.S. Department of Energy
1000 Independence Avenue, S.W.
Washington D.C. 20585

Dear Under Secretary Card:

On behalf of the state and regional group representatives who met with you in Washington, D.C., on November 18, we would like to thank you for your commitment to work cooperatively with the states to develop a comprehensive transportation safety program for shipments to a national high-level radioactive waste repository. We are very much encouraged by your personal involvement in initiating this renewed effort between the states and the U.S. Department of Energy.

You commented that the regional groups would be for DOE the “anchors” of the Department’s collaborative work with the states to develop the national transportation system. The Transportation Strategic Plan makes the same statement. We are pleased that DOE is affording us this role. We, in turn, are committed to working with the Office of Civilian Radioactive Waste Management (OCRWM) in the same cooperative and collaborative manner that has brought success to other DOE shipping programs.

You indicated that DOE’s ability to support transportation activities — including the regional groups — would be contingent upon the Department receiving adequate funding for the Civilian Radioactive Waste Management System. You also made it clear that licensing would be DOE’s top priority, and your point is well taken. We cannot help but observe, however, that — just as it would not make sense to have a transportation system without the repository — it would be fruitless to have a repository without the means of moving waste to the site.
Clearly, DOE will need to strike a balance between disposal and transportation in order to
insure that both activities are ready at the same time. We recognize it has been a challenge for
DOE to obtain its full budget request given the political forces at work. As you suggested, it
might be possible for some states to assist DOE in securing the necessary funding to support
transportation activities.

As we discussed at the meeting, in the past, OCRWM’s transportation policies have not always
been made clear to the states. In addition to testimony submitted to Congress, DOE’s policies
may be in a number of documents, such as the Radioactive Material Transportation Practices
Manual (DOE M 460.2-1). Many draft policies and documents are also left over from the 1990s,
when DOE was last actively working on the transportation program. The states need a clear
indication as to which of these draft policies and documents DOE is still considering, and which
ones the Department has discarded. We appreciate your commitment to have DOE develop
and maintain a cumulative list of policies so that the states will have a more solid underpinning
upon which to build their own work products.

In addition, DOE’s evolving infrastructure development plan would provide a useful schedule
to which institutional activities should be linked. We hope that DOE will share that draft plan
with the states in the near future. We also look forward to seeing OCRWM’s transportation
work plan that is slated for completion in the first quarter of 2004.

In terms of commitments from the regions, during the next few months each of the four groups
will work to identify our priority issues. We have previously identified many issues, several of
which came up at the November 18 meeting: a decision on mode; identification of preliminary
routes; a policy for implementing Section 180(c); full-scale cask testing; planning specifically for
rail shipments; and security requirements. The regions take unique positions on some of these
issues, such as full-scale testing; on others, there exists much in the way of common ground.

As the regions work independently to identify key issues, we will also realign our existing
scopes of work with the goal of meeting your desire for tangible work products. We will plan
to devote a significant amount of time at our regional meetings to substantive discussions with
Mr. Gary Lanthrum and his staff.

We look forward to meeting with you again in 6-12 months to follow up and see what progress
has occurred, as well as to work to resolve any obstacles that have been identified. In the
meantime, if you should have any questions, please do not hesitate to contact us or any of the
regional staff. Thanks again for the opportunity to meet with you and your staff.
Sincerely,

Ken Niles, Assistant Director
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Enclosure

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