



**Justice Center**

THE COUNCIL OF STATE GOVERNMENTS

# The Council of State Governments Justice Center Supporting Midwest States

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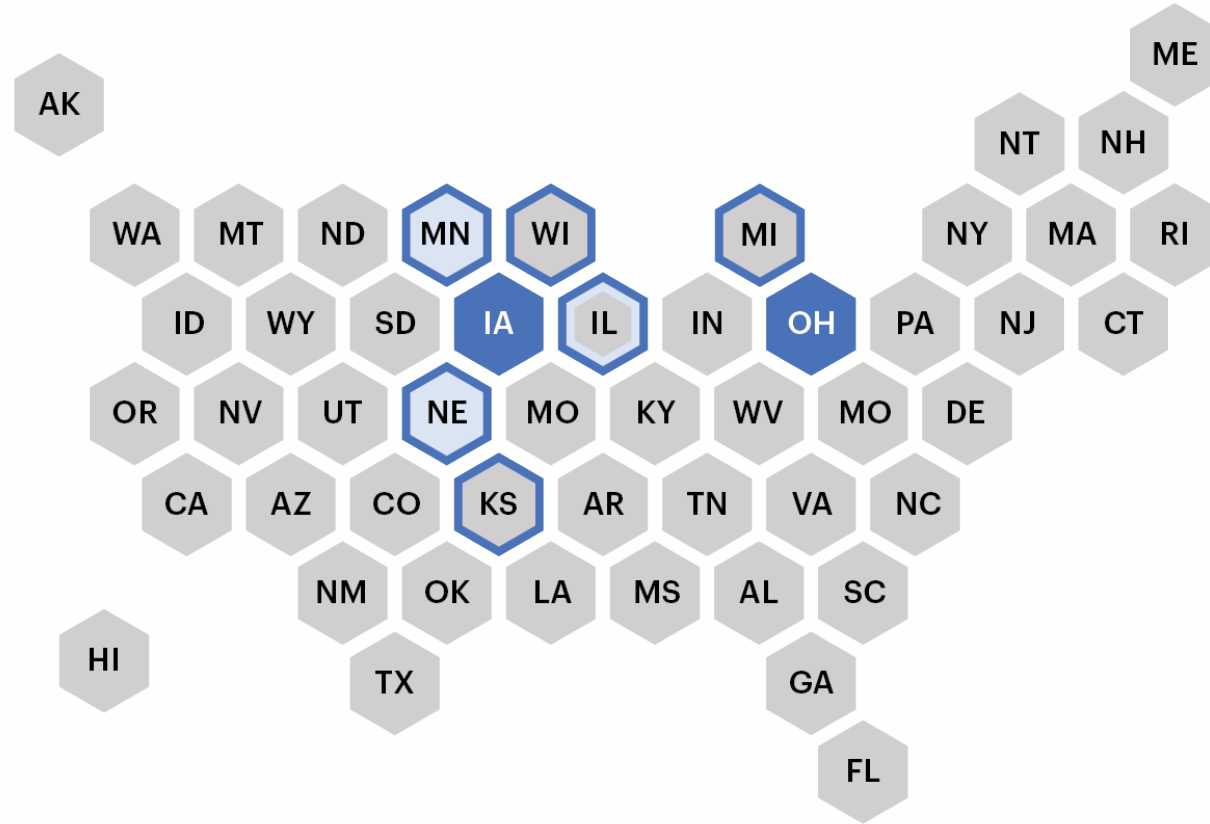
July 9, 2023

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We are a national nonprofit, nonpartisan organization that combines the power of a membership association, serving state officials in all three branches of government, with policy and research expertise to develop strategies that increase public safety and strengthen communities.

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- Conduct systems-wide data analysis
  - Provide research-backed policy recommendations
  - Develop consensus around common sense solutions
  - Identify tangible strategies to use resources efficiently

# CSG Justice Center Staff in Midwest States



# CSG Justice Center Advisory Board Members in Midwest States



Indiana

Executive Director,  
Indiana Public Defender Council  
**Bernice Corley**



Ohio

Senator  
**Theresa Gavarone**



Illinois

Senator  
**Elgie R. Sims, Jr.**



North Dakota

Representative  
**Shannon Roers Jones**

# Assistance to Policymakers

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# Justice Reinvestment



Our Justice Reinvestment Initiative supported states to make key improvements.

In May 2023, **Minnesota** Governor Tim Walz signed a public safety omnibus bill into law. The bill includes policy changes that were informed by Minnesota's JRI. The law creates a new funding formula to ensure that all counties and Tribal Nations receive stable, equitable funding for community corrections and establishes a Community Supervision Advisory Committee that will ensure that Minnesota's community corrections system is rooted in evidence-based best practices that will enhance public safety.

In partnership with the **Iowa Department of Corrections** and the **District Directors of Community Corrections**, we finished a comprehensive review of the intersection between public safety and public health over the past two years. This examination of supervision practices confirmed there was no relationship between people being released from prison early and any upticks in violent crime across the state.

In 2021 and 2022, **Kansas** passed criminal justice legislation resulting from JRI that focuses on diverting people convicted of drug offenses and improving supervision by strengthening evidence-based practices. Additional legislation requires the Kansas Supreme Court to adopt rules for the establishment and operation of specialty court programs and ensures that people on supervision are supervised by only one entity.

# Improving Outcomes for Youth

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**Through IOYouth and other technical assistance efforts, we have worked with five Midwest states to improve juvenile justice policy and practice.**

**Indiana passed and is implementing legislation** that, among other changes, improves statewide data collection and reporting, requires the use of screening and assessment tools, and limits the use of detention for youth under 12.

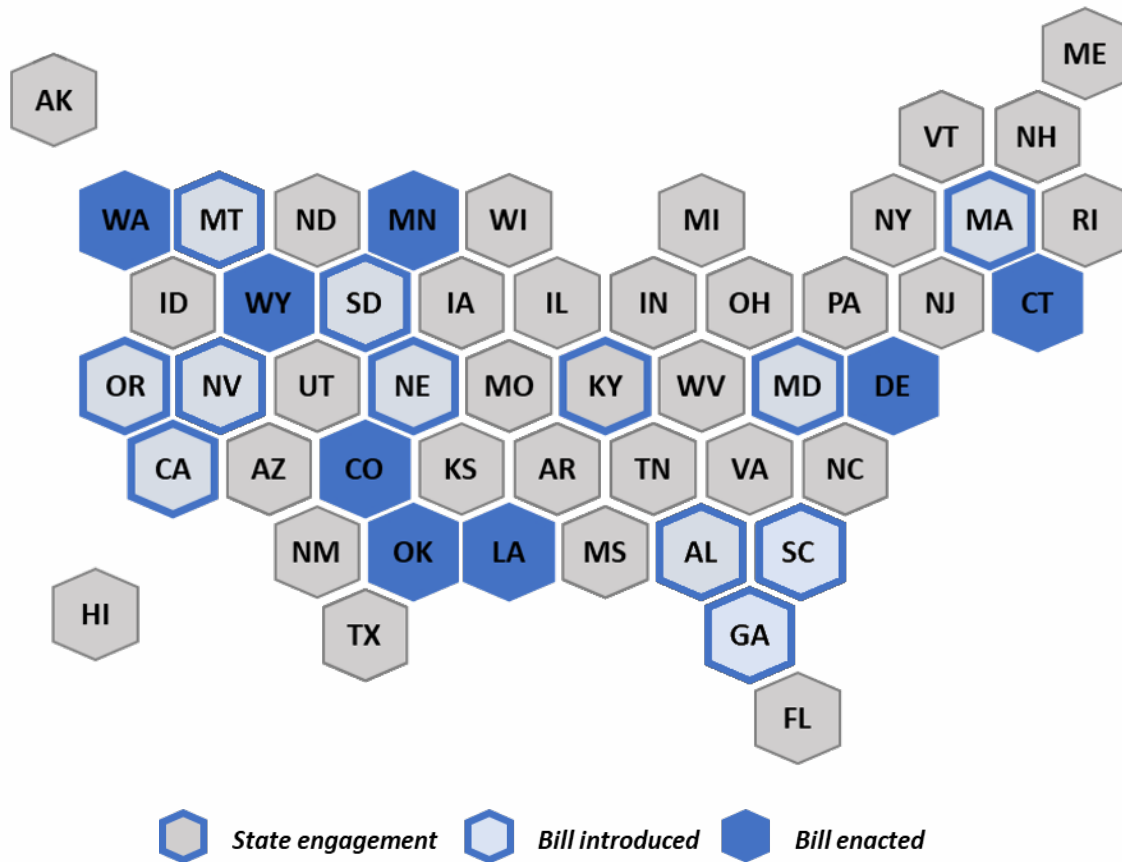
**Michigan, based on our comprehensive system assessment, agreed on 32 recommendations** to transform its juvenile justice system, including incentivizing the use of community-based services and requiring the use of evidence-based practices and assessment tools statewide. Legislation was introduced this month and expected enactment this fall.

**Guided by our assessment and recommendations, North Dakota passed legislation to transform its juvenile justice system**, including removing all youth who commit status offenses and creating a separate service system. We are assisting with implementation.

**Through a federal grant, we are supporting Illinois and Minnesota** to implement comprehensive changes to their juvenile justice systems.



# Fair Chance Licensing Project



We supported states with guidance about fair chance licensing laws.

- **Minnesota:** Enacted HF-3255 (2022), a bipartisan bill that creates and funds a process that allows workers to find out whether their criminal history is disqualifying *before* pursuing licensure.
- **Nebraska:** Introduced L-16 (2023), which would create a framework for individualized consideration of applicants with criminal histories and establish procedural protections that promote fairness, consistency, and transparency in the process. The bill has been carried over to the 2nd regular session of the 2023-24 legislature.
- **South Dakota:** Introduced HB-1203 (2023), which establishes state-wide statutory standards for consideration of criminal history.

# Assistance to Justice Agencies

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# Technical Assistance to Federal DOJ Grantees

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The **Justice and Mental Health Collaboration Program (JMHCP)** supports cross-system collaboration to improve public safety responses and outcomes for individuals with mental illnesses or co-occurring mental illness and substance use disorders who come into contact with the justice system.

*We are currently providing TA to 55 JMHCP grantees in the 11 Midwestern states.*

The **Second Chance Act (SCA)** seeks to improve supports at the point of reentry including access to housing, substance use treatment, co-occurring substance use and mental illness treatment, and crisis services to reduce returns to the criminal justice system and improve health and well-being.

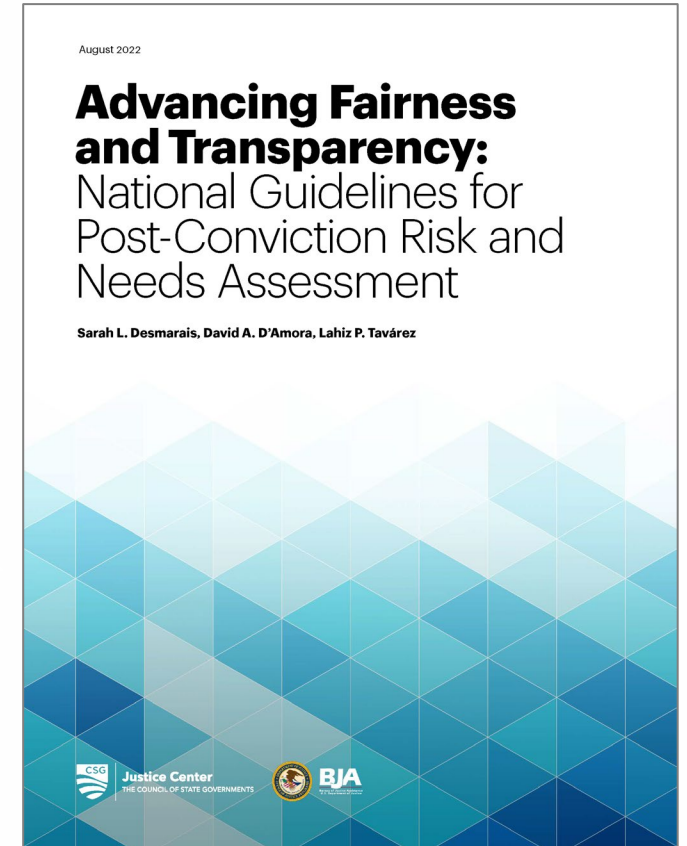
*We are currently providing TA to 20 SCA grantees in the 11 Midwestern states.*

# Advancing Fairness and Transparency: National Guidelines for Post-Conviction Risk and Needs Assessment

In Minnesota, all three probation delivery systems—**Minnesota Department of Corrections** (MN DOC), **Minnesota Association of Community Corrections Act Counties** (MACCAC), and **Minnesota Association of County Probation Officers** (MACPO)—have come together to collaborate and support one another on the adoption of the national guidelines.

## Technical assistance with Minnesota (MN) will focus on:

- Adopting the national guidelines
- Developing a universal community supervision risk and needs assessment that is normed for the MN population, increases transparency and reduces racial disparities
- Educating community stakeholders and criminal justice partners about how assessments drive case planning and responses to behavior



# Helping People Who Are Harmed

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Findings and recommendations were presented to the **Nebraska Crime Commission** to improve the ability of the **Crime Victims Reparations** program to serve victims of violent crime in the state through changes to internal policies and procedures.

In partnership with the **Nebraska Board of Parole**, we are developing guidelines to incorporate victims into the parole decision-making processes.

Utilizing in-depth interviews, focus groups, and listening sessions, our team partnered with the **Iowa Attorney General's Office, Victim Assistance Section** to examine the state's **Crime Victim Compensation** program, providing recommendations to increase the program's visibility and accessibility to victim survivors.

Our team delivered recommendations to the **Minnesota Office of Justice Programs** to expand the **Crime Victims Reparations Board's** partnerships and outreach efforts with community-based organizations and victim service providers.

# Reentry 2030

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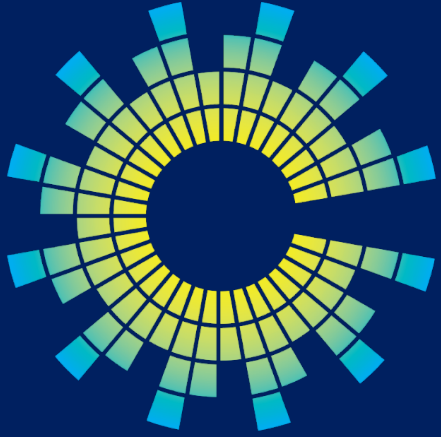
**Reentry 2030 is uniting state and local leaders, working across justice, workforce, health, and housing sectors, around a bold goal: successful reintegration for every person with a record.** Missouri, Washington, and Alabama have joined the initiative.

We are engaging state leaders in **Illinois, Indiana, and Iowa** to be among the first cohort of states to commit to Reentry 2030.

**Reentry Coordinators from all Midwest states have participated in the quarterly State Reentry Coordinators College** to discuss key strategies departments of corrections can utilize to improve reentry outcomes. Coordinators from **Kansas** presented on their housing program and from **Illinois** on their ID procurement process

# Actionable Data Analyses

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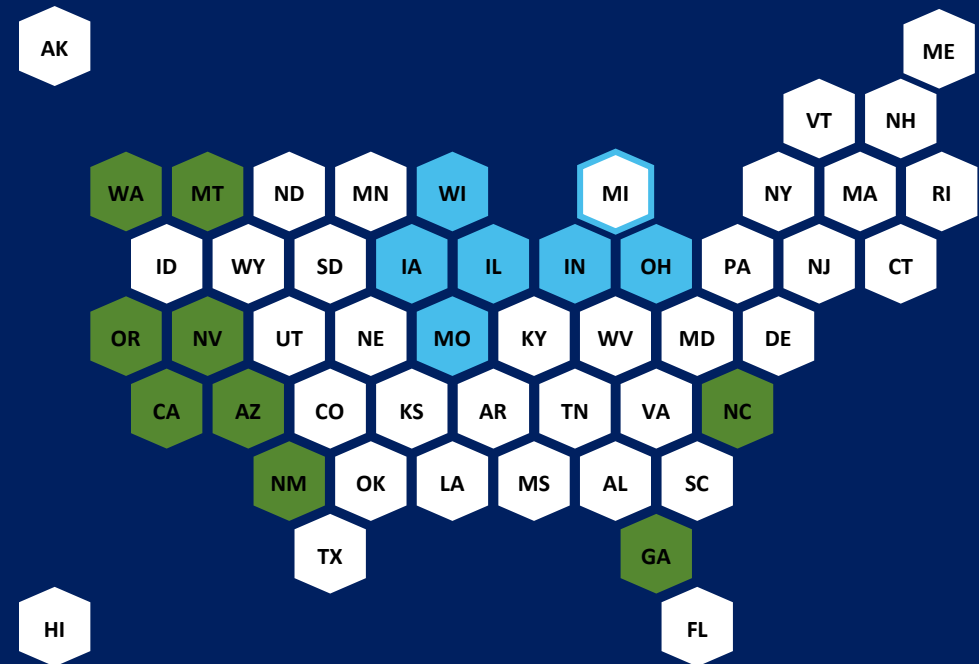


**Justice Counts** is a national initiative to improve the accessibility and usability of criminal justice data in public policy decision-making.

## Seven midwestern states are participating in Justice Counts

*Midwestern state participants*

*Other state participants*

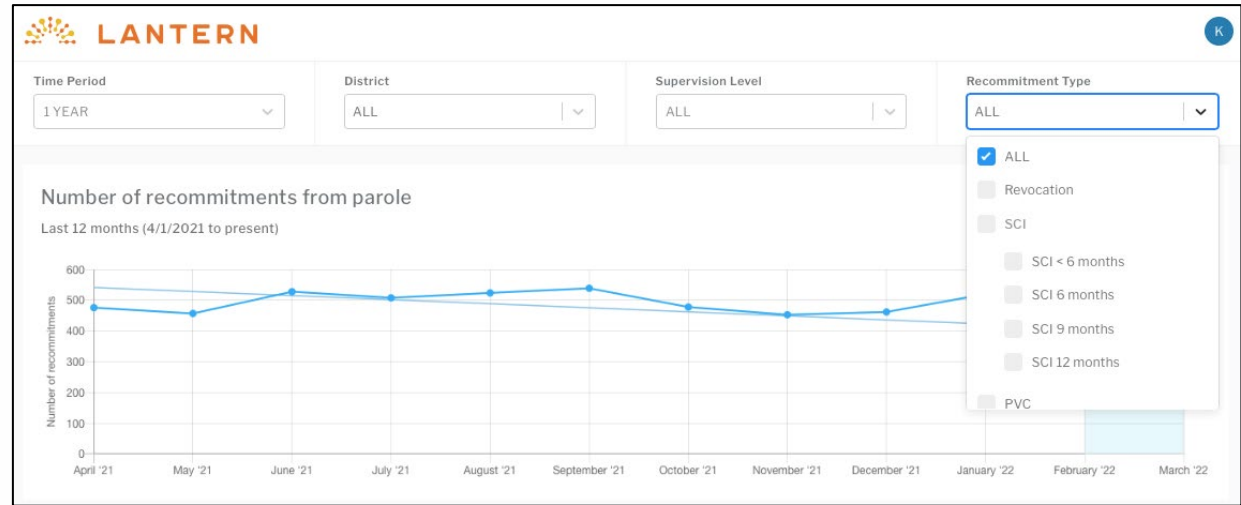


Justice Center





## CSG Justice Center staff just launched Lantern in **Michigan**.



**Attention may be needed at the beginning of supervision terms:**

**50%**

of people recommitted this month were rearrested within a year of release to the community.

**There may be additional opportunities to keep people in the community:**

**50%**

of people recommitted this month did not have any law violations during their supervision term.

**Data entry may be missing for some individuals:**

**3**

of the individuals recommitted this month had no violations recorded within the last year.

**People who abscond are frequently recommitted and quickly return to supervision:**

**40%**

of people recommitted this month had either an absconder violation or a PV05 admission code.

**4 of 8**

people recommitted for absconder are likely to return to supervision within 6 months.

**Among people who were recommitted this month, AOD-related referrals were more prevalent than mental health referrals:**

**10%**

of people recommitted this month had a referral to mental health or cognitive behavioral interventions.

**50%**

of people recommitted this month had a referral to alcohol- or drug-related treatment.

**Lantern** is a collaborative venture with technology partner Recidiviz, supported by Arnold Ventures, that designs customized analytic technology to improve supervision outcomes.

# Supporting Local Initiatives

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# Stepping Up in the Midwest Region



- Total SU Midwest Counties: **236**
- Total Innovator Midwest Counties: **16**

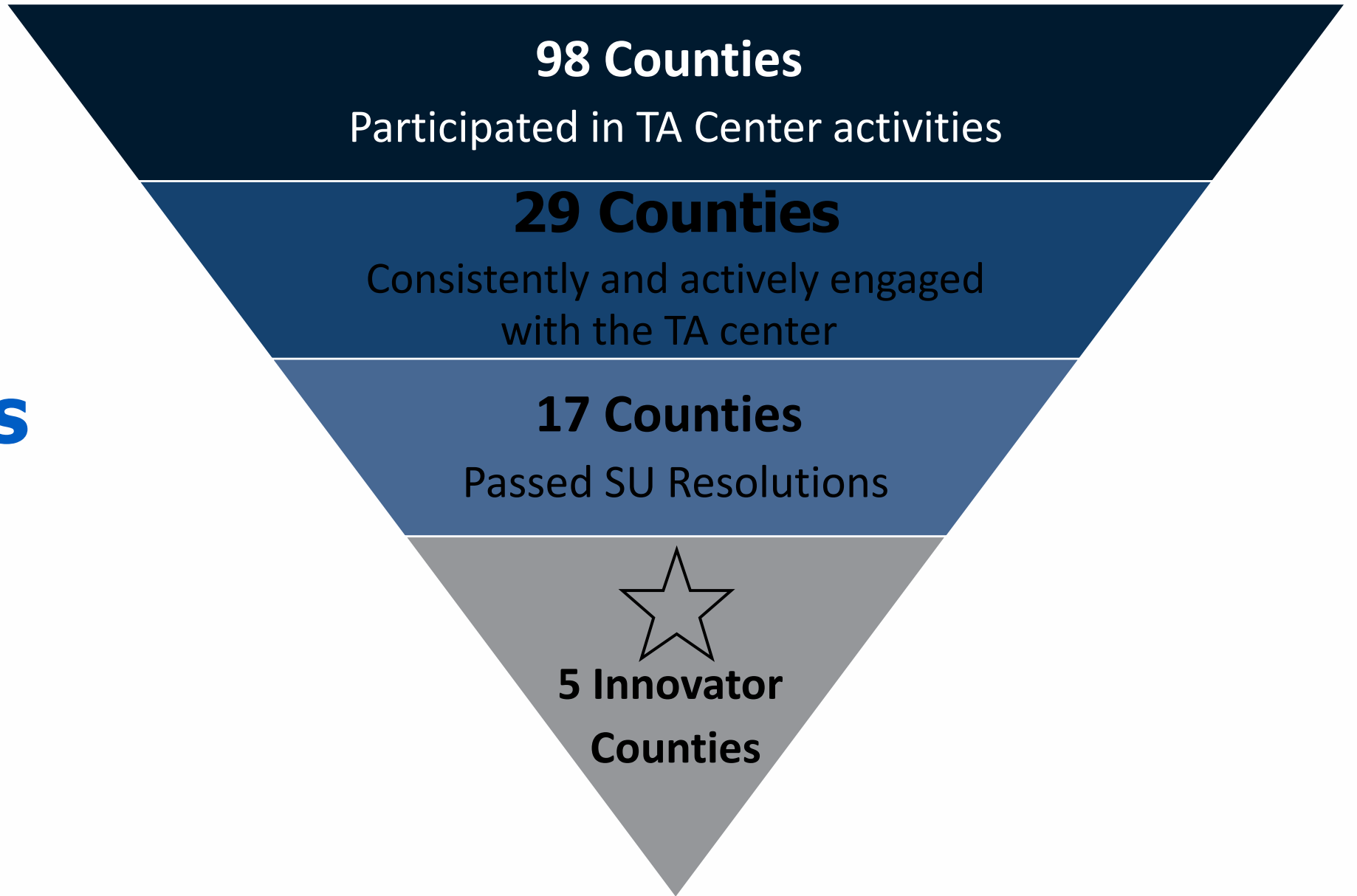
State	Stepping Up Counties	Innovator Counties
Illinois	9	
Indiana	3	1
Iowa	64	3
Kansas	16	5
Michigan	32	
Minnesota	21	2
Nebraska	13	2
North Dakota	1	
Ohio	56	3
South Dakota	5	
Wisconsin	15	

# History and Evolution of KS Stepping Up TA Center

- Legislative post-audit study on mental health services in KS jails identified lack of necessary services, especially in rural areas
- In response, KDADS partnered with CSG to **establish the KS SU TA Center in 2020** to support communities
  - Closing out 3 years June 30 with 1 year extension



# Stepping Up Kansas by the Numbers



# Interactions Between Police and the Public

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Justice and Mental Health Collaboration Program

# 988: A Shared Opportunity

For criminal justice stakeholders, the transition to 988 is an important opportunity to shift people in crisis toward appropriate care and, ideally, to minimize contact with law enforcement and the justice system.

- **988 Day of Action** when 988 launched in July 2022
- Co-hosted a **National Forecasting Group Meeting** with BJA and SAMHSA to develop a vision for the shared opportunity 988 presents for law enforcement, including:
  - Call triage and appropriate response
  - Increasing equity and access
  - Needs for federal funding and TTA
- **Growing suite of resources:** web page, webinars, video series, site features, briefs, pocket card, conferences
- **Up Next:** More policy and public awareness tools!

## 988: A new resource for people in crisis

### WHAT IS 988?

Not everyone who calls 911 needs a police response. As a law enforcement officer, you can help people in your community receive the help they need. In times of crisis, that may mean connecting people directly to crisis-trained counselors.

As of July 16, 2022, people in crisis can reach the suicide and crisis lifeline by dialing or texting 988. 988 services are distinct and separate from the emergency medical and public safety response associated with 911.

For more information about 988, visit <https://www.samhsa.gov/find-help/988/>.

### WHEN TO CALL 988:

988 is more than just an easy-to-remember number—it's a direct connection to compassionate, accessible care and support for anyone experiencing mental health-related distress, including:

- Thoughts of suicide
- Mental health or substance use crisis
- Non-crisis emotional distress
- Concern for a loved one who may need crisis support

988 is confidential, free, and available 24/7/365

CALL or TEXT 988  
CHAT at 988lifeline.org

# Behavioral Health Calls for Service

Estimates range from 1% to 10% of all calls for service are related to a behavioral health issue, but *no reliable, consistent national count exists.*

- In coordination with **Justice Counts**, the CSG Justice Center and partners are developing a set of **behavioral health calls for service metrics** to position the field to obtain an accurate national count.
- This project will also
  - Engage a cadre of pilot sites to test the metrics and advise on fieldwide guidance
  - Develop and disseminate accessible guidance for the field on operationalizing metrics



Justice Counts  
ACTIONABLE DATA TO BOLSTER PUBLIC SAFETY

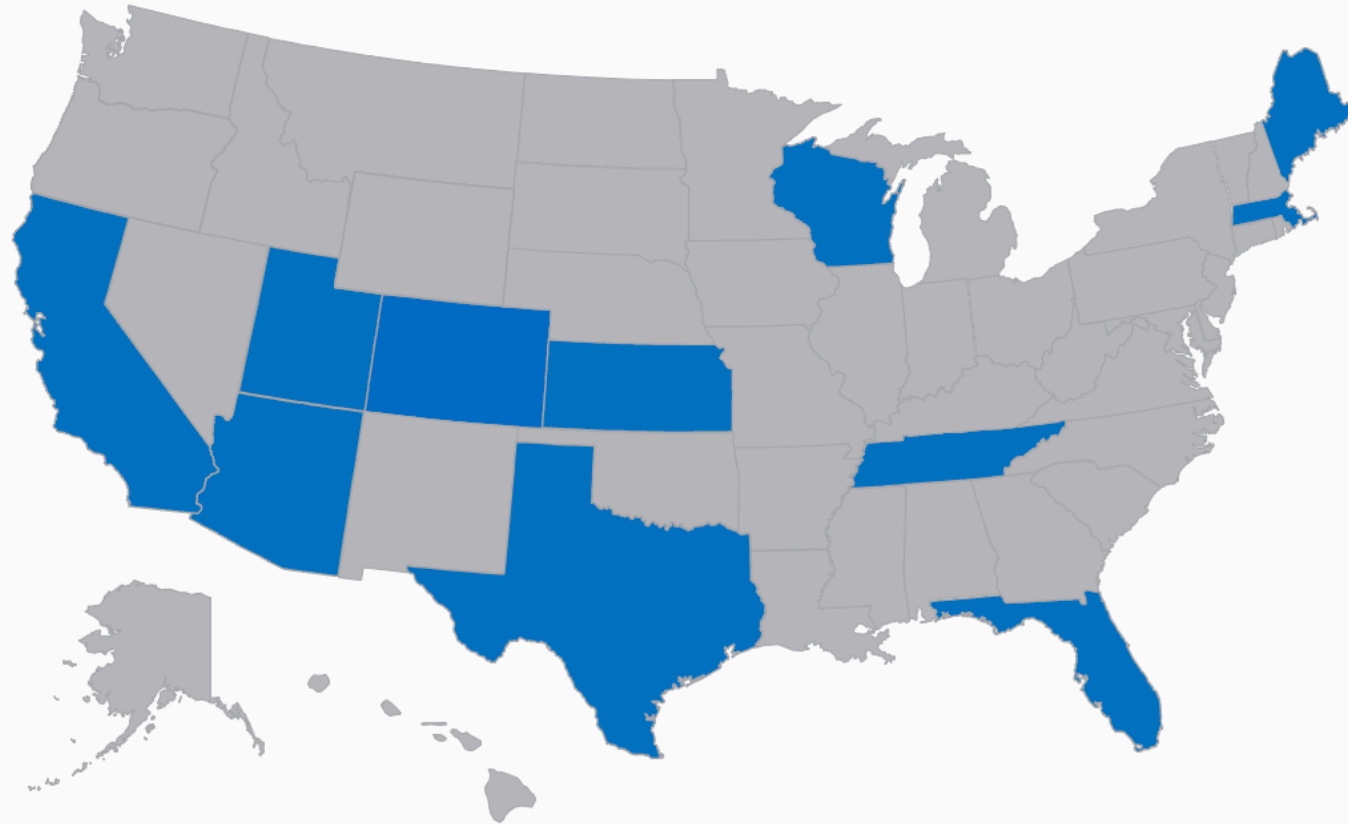
**TRANSFORM** 911

 National Policing Institute  
PURSUING EXCELLENCE THROUGH SCIENCE AND INNOVATION

Samuel Langton et al., "Policing and Mental ill-health: Using Big Data to Assess the Scale and Severity of, and the Frontline Resources Committed to, Mental Ill-Health-Related Calls-for-Service," *Policing* 15, no. 3 (2021): 1969.



# Law Enforcement-Mental Health Learning Sites



## 2010 Cohort:

1. Houston (TX) Police Department
2. Los Angeles (CA) Police Department
3. Madison (WI) Police Department
4. Portland (ME) Police Department
5. Salt Lake City (UT) Police Department
6. University of Florida (FL) Police Department

## 2017 Cohort:

7. Arlington (MA) Police Department
8. Madison County (TN) Sheriff's Office
9. Tucson (AZ) Police Department

## 2020 Cohort:

10. Wichita (KS) Police Department
11. Harris County (TX) Sheriff's Office
12. Bexar County (TX) Sheriff's Office
13. Yavapai (AZ) Police Department
14. Miami-Dade County (FL) Police Department

## 2023 Cohort:

15. Denver (CO) Police Department

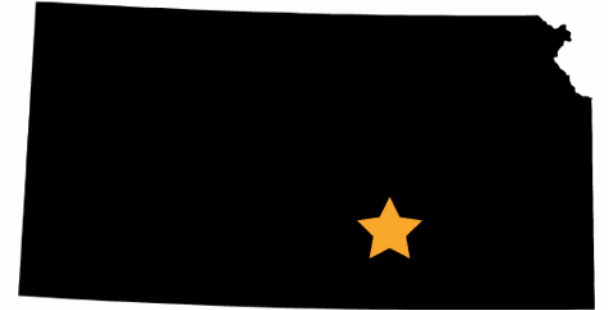
# Wichita (KS) Police Department

- **At a Glance**

- Total number of agency personnel: **823**  
Total population served: **389,000**

- **Program Highlights**

- The department uses a co-responder unit (Integrated Care Team), a mobile crisis team in conjunction with COMCARE, and a well-established and award-winning homeless outreach team (HOT).
  - § The HOT runs the “Finding a Way Home” program, where they reunite people experiencing homelessness with family around the country who are willing to provide housing or assistance.
- All officers in the Wichita Police Department have received Mental Health First Aid training and more than 100 have received CIT training.



# Madison (WI) Police Department



## At a Glance

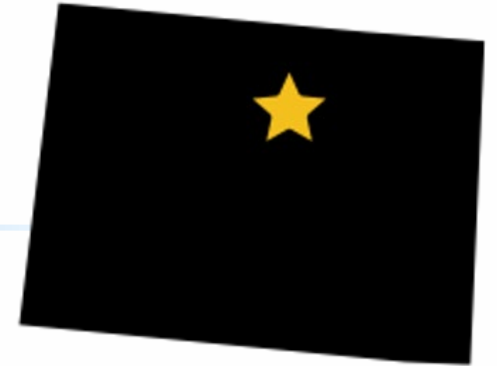
Total number of agency personnel: **607**

Total population served: **273,469**

## Program Highlights

- Features a multilayered approach with patrol-assigned “mental health liaison” officers who attend extra training and take on additional responsibilities
- Employs a team of six specialized “mental health officers” and in-house crisis workers, who are equipped to respond reactively to calls for service and to conduct proactive and follow-up work
- Facilitates de-escalation instruction for CIT trainings for outside agencies

# Denver (CO) Police Department



- **At a Glance**

- Total number of agency personnel: **1,832**  
Total population served: **780,000**

- **Program Highlights**

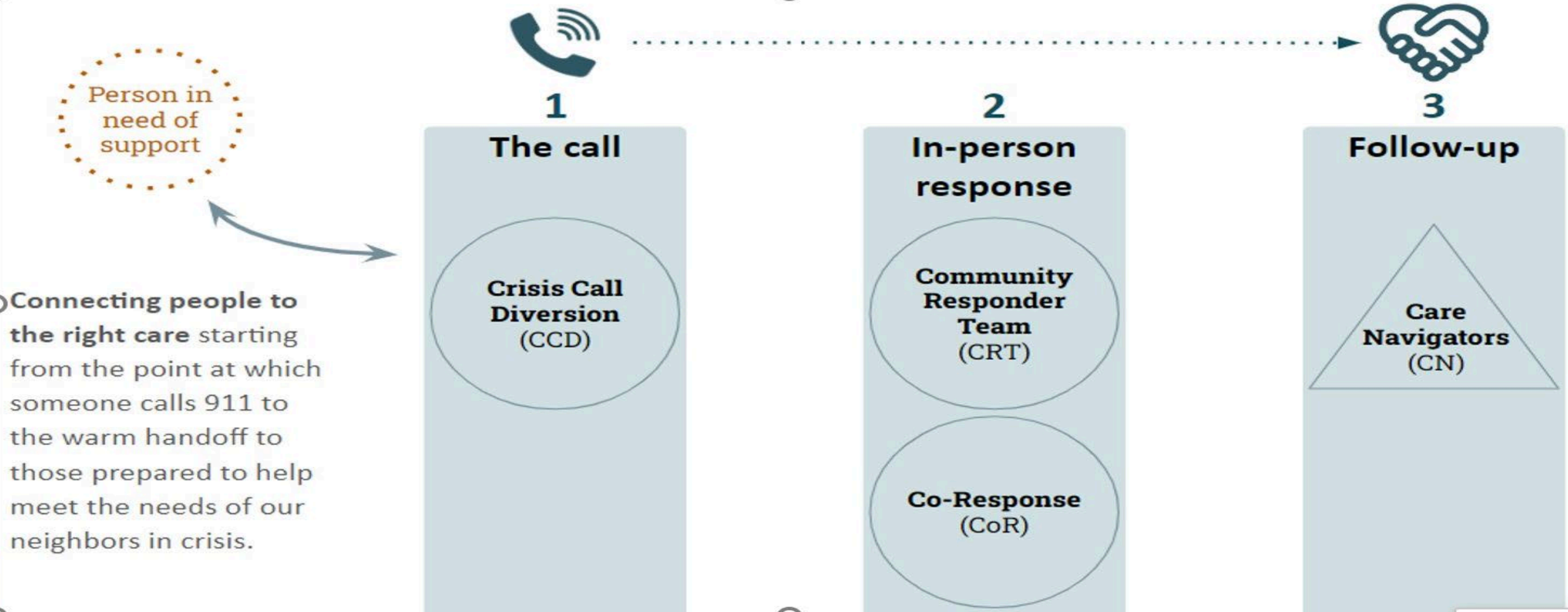
- Crisis Intervention Response Unit: the CIRU is a co-responder program that teams up clinically certified social workers with Denver Police Department (DPD) patrol officers to respond to calls for service involving people in crisis.
- Outreach Case Coordinator (OCC): DPD's OCCs are civilian social workers and resource navigators who connect people to both governmental and non-governmental supports.
- Assessment, Intake, & Diversion Center (AID): The AID Center is an alternative to jail for people arrested for low-level, nonviolent charges, with an emphasis on people whom officers frequently encounter.
- Support Team Assisted Community Response (STAR): The STAR program deploys emergency response teams that include EMTs and behavioral health clinicians who provide aid for people experiencing crises related to mental health issues, poverty, homelessness, and substance use.

# Support Team Assisted Response (STAR) Dispatch Protocols – Denver, CO

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- STAR teams partner a paramedic or an EMT with a behavioral health clinician who are dispatch to low risk, low acuity calls coming into the 9-1-1 system. These calls are often related to poverty, mental health crisis, and lack of access to healthcare.
- STAR can receive referrals for service via dispatch, uniformed Police Independently requesting STAR to respond to the scene, or by self-initiating a response.
- Dispatchers are responsible for utilizing the STAR team related to incidents involving: Assist, Intoxicated Person, Suicidal Series, Welfare Check, Indecent Exposure, Trespass Unwanted Person, and Syringe Disposal – HRAC.
- STAR is not utilized if there is an indication of criminal activity, weapons, threats, violence, injuries, or serious medical needs.

# Community Safety, City of Durham, North Carolina



# Thank You!

Join our distribution list to receive updates and announcements:

<https://csgjusticecenter.org/resources/newsletters/>

For more information, please contact  
Megan Quattlebaum at [mquattlebaum@csg.org](mailto:mquattlebaum@csg.org)

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